LOCAL AGENCY FORMATION COMMISSION OF ALAMEDA COUNTY

RESOLUTION NO. 84-31

SPHERE OF INFLUENCE OF COUNTY SERVICE AREA EM-1983-1
(Paramedic Services)

WHEREAS, Section 54774 of the Government Code of the State of California mandates this Commission to develop and determine a Sphere of influence for each local governmental agency within the County; and

WHEREAS, this Commission on September 20, 1984, reviewed a staff report and heard comments by interested parties regarding the Sphere of Influence of County Service Area EM-1983-1 (Paramedic Services); and

WHEREAS, an Initial Study has been made pursuant to the California Environmental Quality Act, and it is determined that a Negative Declaration is appropriate since the establishment of boundaries of the Sphere of Influence will have no effect on the environment because the Sphere is a broad policy consideration and not a discrete project with isolable and identifiable effects; and

WHEREAS, THE Commission after review of the staff report and presentation of testimony makes the following findings:

1. The County Service Area cannot extend beyond County lines and the entire County is the most appropriate unit for an emergency medical system. There are several zones for ease of administering the program but the zones include the entire service area.

2. The County Service Area will provide emergency medical services only.

3. Future County population is expected to grow.

4. The County Service Area will plan its emergency medical services to meet any development occurring or planned in the County.

5. Present and future service needs will be met by the County Service Area in the provision of emergency medical services.

6. This service is provided by no other agency in the County.

7. There is a social and economic interdependence of areas to provide an adequate emergency medical service. The Health Care providers will organize the system into zones to provide the most effective and efficient.

8. Emergency medical service has no effect on agricultural preserves.

NOW, THEREFORE, BE IT RESOLVED, DETERMINED AND ORDERED THAT:

1. The Sphere of Influence of County Service Area EM-1983-1 (Paramedic Services) be Countywide.

I CERTIFY THAT THE FOREGOING IS A CORRECT COPY OF A RESOLUTION ADOPTED BY THE LOCAL AGENCY FORMATION COMMISSION OF ALAMEDA COUNTY, CALIFORNIA 9/20/84

ATTEST:

MEL HING, EXECUTIVE OFFICER

By: BRUCE KERN, LAFCO STAFF
September 14, 1984

Commissioners of the Local Agency Formation Commission

Subject: Sphere of Influence for CSA EM-1983-1 (Paramedic Services)

A recent Judicial decision and Legislative action has mandated that the Local Agency Formation Commission complete the Sphere of Influence for all the cities and districts. County Service Area, by definition in the District Reorganization Act, is considered a district. The County recently established a County Service Area for emergency medical services which is Countywide except for the City of Alameda.

The original proposal was for a Countywide service area for emergency medical services; however, the City of Alameda failed to pass the necessary resolution giving permission to be included. This action by the City does not preclude it from being included in the Sphere of Influence for the County Services Area indicating that at some future date the City may wish to take a positive action to become a part of the program. On this basis, it is recommended that the Sphere of Influence for the County Services Area that provides emergency medical services be Countywide. The attached report elaborates on the basis for this recommendation.

Respectfully submitted,

BRUCE KERN
LAFCO STAFF

Approved By:
MEL HING, EXECUTIVE OFFICER

cc: City Manager, City of Alameda
County Administrator

8713C
SPHERE OF INFLUENCE REPORT

District: County Service Area EM-1983-1 (Paramedic Services)

Functions: The County Service Area is to provide for a higher level of paramedic services on a County-wide basis.

Finances: The service area does not share in the 1% property tax levy but is based on a unit assessment.

Present Boundary: The service area includes the entire county except for the City of Alameda.

Recommended Sphere of Influence: The entire County including the City of Alameda.

Factors Considered:

1. The County Service Area cannot extend beyond county lines and the entire county is the most appropriate unit for an emergency medical system. There are several zones for ease of administering the program but the zones include the entire service area.

2. The County Service Area will provide emergency medical services only.

3. Future county population is expected to grow.

4. The County Service Area will plan its emergency medical services to meet any development occurring or planned in the County.

5. Present and future service needs will be met by the County Service Area in the provision of emergency medical services.

6. This service is provided by no other agency in the County.

7. There is a social and economic interdependence of areas to provide an adequate emergency medical service. The Health Care providers will organize the system into zones to provide the most effective and efficient.

8. Emergency medical service has no affect on agricultural preserves.

Agency Comments:

The Health Care Services Director has verbally concurred with this recommendation. No other comments have been received.

3B24
3/7/84
DATE: FEBRUARY 28, 1984

TO: CARL LESTER, DIRECTOR, HEALTH CARE SERVICES AGENCY

FROM: ROLAND MAYNE, EXECUTIVE OFFICER

SUBJECT: SPHERE OF INFLUENCE - COUNTY SERVICE AREA EM-1983-1

A recent judicial decision and legislative action has mandated that the Local Agency Formation Commission complete Spheres of Influence for all of the cities and districts. The county service area by definition in the District Reorganization Act is considered a district. The County recently established a county service area for emergency medical service which is county-wide except for the City of Alameda.

The Commission has determined a time schedule to complete the Spheres of Influence for county service areas. The Executive Officer will make a report and recommendation to the Commission on March 15, 1984, and the Commission after review and possible revision, will issue a tentative report and set the matter for hearing on April 19, 1984. The final resolution for completion of the Sphere is scheduled for May 17, 1984.

The original proposal was for a county-wide service area for emergency medical service; however, the City of Alameda failed to pass the necessary resolution giving permission to be included. This action by the City does not preclude them from being included in the Sphere of Influence for the county service area indicating that at some future date the City may wish to take a positive action to become a part of the program. On this basis, the Executive Officer plans to recommend that the Sphere of Influence for county service area that provides emergency medical service be county-wide. Your office, the County Administrator or the City of Alameda may wish to respond to this proposal. If you wish any materials to be included in the Executive Officer's report to the Commission, I must have that material by March 6, 1984.

If you have any questions, please feel free to call me.

RM: cd
3614
cc: County Administrator
   City Manager, City of Alameda
RESOLUTION FINALLY ESTABLISHING COUNTY SERVICE AREA NO. EM 1983-1

WHEREAS, the voters of each city and the unincorporated area of Alameda County at the November 2, 1982 general election have approved by a greater than two-thirds vote a new paramedic program of emergency medical service to be implemented and financed by the establishment of a county service area; and

WHEREAS, this Board of Supervisors has submitted an application to the Local Agency Formation Commission of Alameda County for the formation of County Service Area No. EM 1983-1 (Resolution Nos. R-83-466 and R-83-678); and each city within this County, except the City of Alameda, has filed with the Clerk of this Board and the Commission its resolution consenting to join its incorporated territory to the proposed county service area pursuant to section 25210.10a of the Government Code; and

WHEREAS, the Commission has approved this Board's application (Resolution No. 83-14); the Board has adopted a Resolution of Intent to form the county service area (Resolution R-83-702); and the Clerk of this Board has duly noticed a public hearing on the question of formation; and

WHEREAS, this Board did conduct a public hearing as noticed on November 29, 1983; at the hearing this Board did receive and consider the testimony of all interested persons and taxpayers for or against the establishment of the service area, the extent of the area, and the furnishing of the specified type of extended service; and

WHEREAS, this Board now finds that all proceedings taken prior to the adoption of this resolution finally establishing the service area are valid and in conformity with the requirements of the County Service Area Law; and this Board further finds that protests sufficient to terminate the formation proposal have not been filed;

NOW, THEREFORE, BE IT RESOLVED:
1. This Board of Supervisors does and it hereby determines to establish County Service Area No. EM 1983-1 (Alameda County Emergency Medical Service District), and does hereby declare the same to be finally established without an election pursuant to section 25210.18 of the Government Code;

2. The type of service to be performed in County Service Area No. EM 1983-1 is Emergency Medical Service, specifically Paramedic Service, which is a miscellaneous extended service. Benefit charges will be fixed and collected annually to pay in whole or in part for the cost of the service pursuant to section 25210.77a of the Government Code;

3. The exterior boundary of County Service Area No. EM 1983-1 is determined and established to include the whole of the unincorporated area of Alameda County, and the whole of the incorporated territory of the cities of Fremont, Newark, Union City, Hayward, San Leandro, Oakland, Piedmont, Berkeley, Emeryville, Albany, Dublin, Pleasanton, and Livermore, and is described in attached Exhibit "A" which is incorporated herein.

4. The Clerk of this Board shall proceed as required by section 58450 of the Government Code; and the Auditor shall draw his warrant in the sum of $110.00 (account 199) payable to the State Board of Equalization to cover the fees required by section 54902.5 of the Government Code.
THE BOARD OF SUPERVISORS OF THE COUNTY OF ALAMEDA, STATE OF CALIFORNIA

On motion of Supervisor Cooper, Seconded by Supervisor Excell, and approved by the following vote,
Ayes: Supervisors Cooper, Excell and Chairman George - 3
Noes: Supervisors None
Excused Absent: Supervisors Bort and Santana - 2


NOTICE OF HEARING: RESOLUTION OF INTENTION TO ESTABLISH COUNTY SERVICE AREA FOR PROVISION OF PARAMEDIC SERVICE

WHEREAS, the Alameda County Local Agency Formation Commission has approved the proposal of this Board of Supervisors for the establishment of a paramedic county service area;

NOW, THEREFORE, THE BOARD OF SUPERVISORS OF THE COUNTY OF ALAMEDA RESOLVE AS FOLLOWS:

1. A county service area is proposed to be established under the terms of the County Service Area Law, Chapter 2.2, Part 2, Division 2, of Title 3 of the Government Code.

2. The proposed service area includes the territory of the unincorporated area of Alameda County, and the incorporated territory of the cities of Fremont, Newark, Union City, Hayward, San Leandro, Oakland, Piedmont, Berkeley, Emeryville, Albany, Dublin, Pleasanton, and Livermore, each city council having adopted a resolution of consent to the formation of the service area. The map and description of the boundaries of the proposed service area are on file with the Clerk of this Board of Supervisors, and are incorporated herein.

3. The name proposed for the service area is: County Service Area No. EM 1983-1 (Alameda County Emergency Medical Service District).

4. The type of extended county service proposed to be provided in this area is: Emergency Medical Service, specifically Paramedic Service.

5. Sufficient funds are available to pay for such service from benefit charges collected pursuant to Government Code Section 25210.77a together with other revenues such as fees for service.

6. NOTICE IS HEREBY GIVEN that a public hearing on the establishment of the proposed County Service Area No. EM 1983-1 will be held on Tuesday, November 29, 1983, at the hour of 10:30 a.m. of said day at the regular meeting of this Board of Supervisors, 5th floor of the County Administration Building, Room 512, 1221 Oak Street, Oakland, California, 94612. At such hearing the testimony of all interested persons or taxpayers for or against the establishment of the service area, the extent of the area, or the furnishing of the specified type of extended service will be heard.

Adopted by the Board of Supervisors of the County of Alameda, State of California, on the 25th day of October, 1983.

WILLIAM MEHRWEIN
William Mehrwein, Clerk of the Board of Supervisors, County of Alameda, State of California

BZ/bh
10-19-83
WHEREAS, a Resolution of Application for the creation of a County Service Area identified as EM-1983-1 (Paramedic Service) was heretofore filed with the Executive Officer of the Local Agency Formation Commission; and

WHEREAS, said Executive Officer has reviewed said application and prepared a report including his recommendations thereon and an Initial Study as required by the California Environmental Quality Act has been made and a Negative Declaration is proposed. Said application and Initial Study have been considered by this Commission; and

WHEREAS, the original Resolution of Application was for a County-wide service area and all cities except the City of Alameda have concurred in the application. The County has subsequently amended its application to withdraw the City of Alameda from the proposal; and

WHEREAS, at the hearing, the Local Agency Formation Commission heard and received all oral and written protests, objections and evidence which were made, presented or filed and all persons present were given an opportunity to appear and be heard in respect to any matter relating to said application and report; and

WHEREAS, the area included in this application is inhabited and the County has requested that there be no exchange of property tax revenues due to the formation of the service area; and

WHEREAS, this Commission did find as follows:

1. The proposed formation is consistent with procedures and policies previously adopted by the Commission;

2. The establishment of a county-wide service area will permit the provision of an improved emergency medical service for all the residents of Alameda County;

3. Exclusion of the City of Alameda will not affect the integrity of the total program; and

4. The formation of the County Service Area will not have an affect on the environment.

NOW, THEREFORE, BE IT RESOLVED, DETERMINED AND ORDERED THAT:

1. The Negative Declaration for the creation of County Service Area EM-1983-1 be approved; and

2. The creation of County Service Area EM-1983-1 be approved subject to the following terms and conditions:
   a. The deletion of the City of Alameda;
   b. Services provided be limited to the provision of emergency medical service (paramedic service); and
   c. The correction of the map and description as may be required by the Director of Public Works ex officio County Surveyor.
October 19, 1983

Honorable Board of Supervisors
Administration Building
Oakland, CA 94612

Dear Board Members:

Subject: County Service Area for Paramedic Services

RECOMMENDATION

1. Adopt the attached resolution of intention to establish a county service area for paramedic services.

2. Schedule a public hearing on the proposed service area for November 29, 1983.

3. Direct the Clerk of the Board to insure that all the proper legal notice requirements for the public hearing are met.

SUMMARY/DISCUSSION

The Local Agency Formation Commission, at its meeting on October 20, 1983, approved the County's proposal to establish a county service area for paramedic services (see attached resolution). Resolutions of consent have also been received by each city in the County to join the service area with the exception of the City of Alameda. As item 3 on the October 18, 1983 agenda, your Board approved an amendment of the boundaries of the proposed countywide service area by deleting the City of Alameda.

In order to meet the scheduled implementation date of July 1, 1984, your Board is required to take the following steps to establish the county service area:

<table>
<thead>
<tr>
<th>Activity</th>
<th>Date</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Adopt a resolution of intention to establish the county service area.</td>
<td>October 25, 1983</td>
</tr>
<tr>
<td>2. Hold a public hearing to establish the service area and transmit the required materials to LAFCO to be forwarded to the State Board of Equalization.</td>
<td>November 29, 1983</td>
</tr>
<tr>
<td>3. Adopt a benefit assessment ordinance.</td>
<td>May, 1984</td>
</tr>
<tr>
<td>4. Implement paramedic services.</td>
<td>July 1, 1984</td>
</tr>
</tbody>
</table>
Honorable Board of Supervisors

October 19, 1983

Your Board is therefore being requested to complete the next step in the legal process of establishing the service area by adopting a resolution of intention, scheduling the public hearing and ensuring that all the publication notices are met.

FINANCING

No additional impact.

Very truly yours,

MEL HING
COUNTY ADMINISTRATOR

MH:AF:1b
cc: Director, HCSA
    County Counsel
    Auditor
    Assessor
    Public Works
    LAFCO
THE BOARD OF SUPERVISORS OF THE COUNTY OF ALAMEDA, STATE OF CALIFORNIA

On motion of Supervisor......................................................, Seconded by Supervisor......................................................

and approved by the following vote,

Ayes: Supervisors.............................................................

Noes: Supervisors.............................................................

Excused or Absent: Supervisors............................................

THE FOLLOWING RESOLUTION WAS ADOPTED:

NOTICE OF HEARING: RESOLUTION OF INTENTION TO ESTABLISH COUNTY SERVICE AREA FOR PROVISION OF PARAMEDIC SERVICE

WHEREAS, the Alameda County Local Agency Formation Commission has approved the proposal of this Board of Supervisors for the establishment of a paramedic county service area;

NOW, THEREFORE, THE BOARD OF SUPERVISORS OF THE COUNTY OF ALAMEDA RESOLVE AS FOLLOWS:

1. A county service area is proposed to be established under the terms of the County Service Area Law, Chapter 2.2, Part 2, Division 2, of Title 3 of the Government Code.

2. The proposed service area includes the territory of the unincorporated area of Alameda County, and the incorporated territory of the cities of Fremont, Newark, Union City, Hayward, San Leandro, Oakland, Piedmont, Berkeley, Emeryville, Albany, Dublin, Pleasanton, and Livermore, each city council having adopted a resolution of consent to the formation of the service area. The map and description of the boundaries of the proposed service area are on file with the Clerk of this Board of Supervisors, and are incorporated herein.

3. The name proposed for the service area is: County Service Area No. EM 1983-1 (Alameda County Emergency Medical Service District).

4. The type of extended county service proposed to be provided in this area is: Emergency Medical Service, specifically Paramedic Service.

5. Sufficient funds are available to pay for such service from benefit charges collected pursuant to Government Code Section 25210.77a together with other revenues such as fees for service.

6. NOTICE IS HEREBY GIVEN that a public hearing on the establishment of the proposed County Service Area No. EM 1983-1 will be held on Tuesday, November 29, 1983, at the hour of 10:30 o'clock, a.m. of said day at the regular meeting of this Board of Supervisors, 5th floor of the County Administration Building, Room 512, 1221 Oak Street, Oakland, California, 94612. At such hearing the testimony of all interested persons or taxpayers for or against the establishment of the service area, the extent of the area, or the furnishing of the specified type of extended service will be heard.

Adopted by the Board of Supervisors of the County of Alameda, State of California, on the____ day of_____.

William Mehrwein, Clerk of the Board of Supervisors, County of Alameda, State of California
October 12, 1983

Honorable Board of Supervisors
Administration Building
Oakland, CA 94612

Dear Board Members:

Subject: County Paramedic Program

RECOMMENDATION

1. Approve the attached resolution amending the boundaries of the proposed countywide service area for paramedic services by deleting the City of Alameda.

2. Direct the County Administrator to file the resolution with the executive officer of the Local Agency Formation Commission (LAFCO).

3. Direct the Director of Public Works to prepare an amended map and description of the service area by October 25, 1983.

SUMMARY/DISCUSION

As item 4 on the August 16, 1983 agenda, your Board adopted a Resolution of Application to create a countywide service area for paramedic services. Subsequent to that action, each city in the County was requested to adopt a resolution of consent to be included in the service area. To date, all the cities in the County have adopted resolutions of consent that have been filed with LAFCO with the exception of Alameda and Piedmont.

Only the City of Alameda has voted not to join the service area and County Counsel has provided my office with a legal opinion that your Board is now required to adopt a resolution amending the boundaries of the service area to exclude the City of Alameda prior to the LAFCO hearing scheduled for October 20, 1983. In addition, a new map and boundary description are required reflecting the boundary change to be submitted to your Board prior to the adoption of a resolution of intent to create the district.

The City of Piedmont has indicated that they expect to vote to join the service area on October 17, 1983. Should they vote not to join, your Board will also be requested to delete the City of Piedmont from the service area.
FINANCING

No additional impact.

Very truly yours,

MEL HING
COUNTY ADMINISTRATOR

MH:AF:1b
cc: Carl Lester, HCSA
    County Counsel
    Public Works
    LAFCO

4535C
Amended Resolution of Application

WHEREAS, this Board of Supervisors has adopted and filed a Resolution of Application requesting the Alameda County Local Agency Formation Commission to initiate proceedings for the formation of a countywide paramedic service area; and

WHEREAS, the governing body of the City of Alameda has adopted a resolution declining to join its territory to the proposed service area; and

WHEREAS, this Board of Supervisors finds that a proposed paramedic service area is feasible and functional without the inclusion of the territory of the City of Alameda;

NOW, THEREFORE, BE IT RESOLVED, that this Board of Supervisors amends its Resolution of Application by deleting the territory of the City of Alameda from the boundaries of the proposed service area; and

BE IT FURTHER RESOLVED, that the County Administrator is directed to file this resolution with the Commission's executive officer.
October 5, 1983

The Honorable Commissioners of the
Local Agency Formation Commission

Subject: County Service Area EM-1983-1 (Paramedic services)

This is a proposal submitted by the County of Alameda for the formation of County Service Area EM-1983-1 (Paramedic services). The proposal as submitted is for a county-wide service area including all of the cities. At the November 2, 1982, general election, the Board of Supervisors placed on the ballot an advisory initiative asking the voters whether they wished a special assessment for the purpose of providing improved county-wide paramedic emergency medical services. The proposal was approved with a 79% affirmative vote.

The plan, as developed through negotiations with the various cities in the county, is included with this report. The organization and financial vehicle for implementing the proposal is for the establishment of a county-wide Service Area and the levying of a special assessment to finance the program. The plan provides for an estimated annual basic assessment of $5.73 per assessment unit (one residential household). Certain cities requesting a higher or more expensive level of service are estimated to have a supplemental assessment of $2.38 per unit. The budget summary included in the plan indicates that of the first year budget of $2,781,345 for the basic program, $1,162,999 is a shift from the County's present General Fund Expenditures to the new assessment district. The remainder is for increases in the level of emergency medical services.

County Service Area law provides that before the County can pass a Resolution of Intention to establish a County Service Area that includes incorporated territory, the city or cities involved must agree to their inclusion. It is the Commission's policy that whenever a jurisdiction has a veto power over an action to be taken, that jurisdiction must have concurred in the proposal. At the time of the writing of this report, the County Administrator has filed with the Executive Officer resolutions of 12 of the 14 cities approving their inclusion in the County Service Area. The City of Piedmont has indicated that they will act on the question at their October 17, 1983, meeting where it is expected that they will agree to inclusion. The City of Alameda has by formal action indicated that they DO NOT wish to be a part of the County Service Area. The County Administrator's office has indicated that the matter of final boundaries for the County Service Area will be presented to the Board of Supervisors at its October 18, 1983, meeting requesting that Alameda be deleted from the proposal.
Past actions by the Commission on the formation of county service areas has been to review the exterior boundaries of the district to determine that they are logical in relation to the service being proposed and the method of its financing. The Commission has felt that the question of how a service is financed and what services are being provided is a political decision that is more appropriately made by the Board of Supervisors. On this basis, the Executive Officer after reviewing the plan for services can indicate that the provision of emergency medical services can best be provided on a county-wide basis and the exclusion of Alameda from the proposal should not affect the delivery of emergency medical services to other citizens in the County.

An Initial Study as required by CEQA has been completed by the Planning Department and a Negative Declaration is being proposed. The Notice providing for this hearing includes the statement of a proposal for a Negative Declaration. The County has indicated in its Resolution of Application that they are not requesting a distribution of tax proceeds pursuant to the Revenue and Tax Code.

Findings:

It is proposed that the Commission make the following findings:

1. The proposed annexation is consistent with procedures and policies previously adopted by the Commission;

2. The establishment of a county-wide service area will permit the provision of an improved emergency medical service for all the residents of Alameda County;

3. Exclusion of the City of Alameda will not affect the integrity of the total program; and

4. The formation of the County Service Area will not have an affect on the environment.

THEREFORE, IT IS RECOMMENDED THAT:

1. The Negative Declaration for the creation of County Service Area EM-1983-1 be approved.
2. The creation of County Service Area EM-1983-1 be approved subject to the following terms and conditions:

   a. The deletion of the City of Alameda.

   b. The correction of the map and description as may be required by the Director of Public Works ex officio County Surveyor.

Very truly yours,

ROLAND MAYNE
EXECUTIVE OFFICER

RM: cd
Attachment
cc: Mel Hing, County Administrator
   Carl N. Lester
   Ben H. Mathews
   City of Albany
   City of Berkeley
   City of Dublin
   City of Emeryville
   City of Fremont
   City of Hayward
   City of Livermore
   City of Newark
   City of Oakland
   City of Pleasanton
   City of San Leandro
   City of Union City
DATE: September 30, 1983
TO: Roland Mayne, Executive Officer
     Local Agency Formation Commission
FROM: Donald L. Kroger, County Assessor
SUBJECT: Verification of Assessment Data and Information

RE: PROPOSAL FOR FORMATION OF COUNTY SERVICE AREA (EMERGENCY MEDICAL SERVICES)

The following data is provided for use in connection with the above-mentioned proposal submitted to the Local Agency Formation Commission of Alameda County.

I. TAX-RATE AREA AFFECTED: All geographical areas within Alameda County.

II. CURRENT COUNTY SECURED ROLL ASSESSED VALUE:

<table>
<thead>
<tr>
<th>Assessment Parcel Account Number</th>
<th>Secured Roll Assessees</th>
<th>Assessed Values</th>
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<tbody>
<tr>
<td>Not Applicable</td>
<td>N/A</td>
<td>N/A</td>
</tr>
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<th>Land</th>
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<table>
<thead>
<tr>
<th>Improvements</th>
</tr>
</thead>
<tbody>
<tr>
<td>N/A</td>
</tr>
</tbody>
</table>

III. AFFECT ON ASSESSMENT PARCELS:

The proposal does not create assessment parcel splits, the located boundaries being coterminous with existing boundaries of the County of Alameda.

IV. AFFECTED COUNTY, CITIES AND DISTRICTS

The existing cities, school districts and special districts having jurisdiction within the area of this proposal are the following:

All cities, school districts and special districts within Alameda County
CERTIFICATION:

I hereby certify that the data and information supplied was taken from official records in this department, and is correct to the best of my knowledge.

DONALD L. KROGER, COUNTY ASSESSOR

By

Richard E. Prien
Civil Engineering Technician

DLK:REP:b

018-9-30-83
MEMORANDUM

September 28, 1983

TO: Roland Mayne, LAFCO

FROM: Mel Hing, County Administrator

SUBJECT: County Service Area for Paramedic Services

The purpose of this memo is to transmit the resolutions of consent adopted by the cities of Albany, Berkeley, Dublin, Emeryville, Fremont, Hayward, Livermore, Newark, Oakland, Pleasanton, San Leandro and Union City to join the County Service Area for Paramedic Services. The City of Alameda has elected not to join the district and an amended resolution excluding the city from the service area is in the process of being prepared for approval by the Board of Supervisors prior to the LAFCO hearing on October 20, 1983.

The City of Piedmont has indicated that they expect to adopt a resolution of consent at their Council meeting on October 17 and have made a commitment to deliver the resolution to the County prior to the LAFCO hearing.

Please let me know if you require any additional information.

MH:AF:1b
Enclosures

cc: Carl Lester, HCSA

4361C
THE BOARD OF SUPERVISORS OF THE COUNTY OF ALAMEDA, STATE OF CALIFORNIA

On motion of Supervisor Cooper, Seconded by Supervisor Santana and approved by the following vote:
Ayes: Supervisors Bert, Cooper, Excali, Santana and Chairman George - 5
Noes: Supervisors None
Excused or Absent: Supervisors None

THE FOLLOWING RESOLUTION WAS ADOPTED:

RESOLUTION OF APPLICATION

WHEREAS, this Board of Supervisors desires to initiate proceedings for the formation of a county service area pursuant to the District Reorganization Act;

NOW, THEREFORE, this Board of Supervisors does hereby resolve and order as follows:

1. Application and a proposal is hereby made to the Alameda County Local Agency Formation Commission for the formation of a County Service Area, whose purpose is the provision of emergency medical services, specifically paramedic service, to be known as County Service Area No. EM 1983-1 (Alameda County Emergency Medical Service District).

2. The exterior boundary of the territory of the service area is the exterior boundary of the County of Alameda; a map and description of such territory being filed herewith.

3. The principal act under which the service area is proposed to be formed is the County Service Area Law.

4. Although the state legislature has indicated its preference for the establishment and delivery of paramedic service on a regional basis, such service is presently unavailable to all the cities and unincorporated area of Alameda County. Thus, the proposed service area will serve the emergency medical needs of the people by the provision of a basically new program of coordinated paramedic service throughout the county in fulfillment of state goals.

5. It is the intent of this Board of Supervisors as governing body of the county and the proposed service area that the service area (its new service and operational components) be financially self-sufficient through the levy of benefit assessments and the charging of fees for service, but that it not be sustained by regular property tax revenues. Thus, it is directed that there be no exchange of property tax revenues due to the formation of the service area.

6. The voters of each city and the unincorporated area of the county by a greater than two-thirds vote have approved a paramedic service area and levy of benefit assessments in support thereof. Each city has been requested by this Board of Supervisors to join its territory to the service area by the adoption of a resolution of consent to be filed with the clerk of this board and the commission. Thus, the fourteen cities within this county and its unincorporated area, but no other governmental entity, are affected by the proposal in accordance with voter approval.

7. Additional and explanatory information regarding the proposal is contained in the accompanying LAFCO questionnaire as answered and supplemented.

8. The County Administrator is authorized and directed to file a certified copy of this resolution with the Executive Officer of the Alameda County Local Agency Formation Commission.

9. It is hereby requested that proceedings be taken for the formation herein-above proposed.

File #0239
Agenda #4
Resolution #R-83-466
August 1, 1983

Subject: County Paramedic Program

RECOMMENDATION

1. Adopt the attached Resolution of Application to establish a countywide service area for paramedic services; and

2. Approve the Local Agency Formation Commission (LAFCO) service area application prepared by the Health Care Services Agency (HCSA) and authorize the County Administrator to file it with the commission.

SUMMARY

As Item 5 on the July 26, 1983 agenda, your Board approved the HCSA paramedic program plan and directed that the attached LAFCO application for establishing a countywide service area be prepared. In order to begin the legal process of establishing the service area, it is recommended that your Board adopt a resolution of application and approve the package prepared by the HCSA.

DISCUSSION

The Executive Officer of LAFCO has indicated the service area application may be filed with the commission prior to the collection of resolutions of consent from each city in order to expedite the review process. Your Board has previously authorized my office to collect those resolutions and transmit them to LAFCO by the first week in September. Assuming those deadlines will be met, it is anticipated that the paramedic program will be implemented on July 1, 1984.

FINANCING

No additional impact.

Very truly yours,

MEL HING
COUNTY ADMINISTRATOR

MH:AF:1b
Attachments
cc: County Counsel
    HCSA
    Public Works

3652C
MEMORANDUM

June 20, 1983

TO: Richard Moore, County Counsel

FROM: Mel Hing, County Administrator

SUBJECT: Proposed County Paramedic Program

This is to request a written legal opinion on the following issues raised in regard to the proposed County-wide Paramedic Program. In a previous memo from Ben Zuppan to a member of my staff, the process for withdrawing or detaching a city from a county service area was discussed (see attachment). To further clarify those procedures:

- Under what conditions may a county or city withdraw from an established county service area?
- May the county impose a penalty on a city from withdrawing from the service area?
- Does the county have the authority to detach an individual city from a county service area? If so, what procedures are required to be followed?
- Does the Board of Supervisors have any recourse to LAFCO's approval of a city's withdrawal from a service area?

Please provide a response to the above questions by June 24, 1983. In addition, please identify a member of your staff to work with the Board of Supervisors subcommittee should additional legal questions be raised.

Thank you for your assistance.

MH/AF:ep
3172C
Attachment
DATE: June 3, 1983
TO: Adele Pasano, County Administrator's Office
FROM: Ben Zuppan, Deputy County Counsel, QIC 20104
SUBJECT: County Service Area (Paramedics)

You asked: What procedure would be utilized in order to withdraw the territory of a city from an established CSA.

Briefly, the procedure set forth in the District Reorganization Act for detachments would be followed. (Gov't Code §§55310 et seq.). If LAFCO mandated a detachment, except where a majority protest is received, the Board of Supervisors may only adopt a resolution ordering the detachment either with or without an election. (Simi Valley v. Local Agency Formation Com., 51 Cal.App.3d 648, 681. Additionally, LAFCO does not have any authority to condition the formation of a district that it endure as formed for a certain period of time during which period detachment proceedings could not be commenced. (Gov't. Code §§54700.1 and 56470). However, while no binding obligation could be imposed upon a city not to initiate detachment proceedings, the resolution of a city council consenting to the inclusion of its territory in the formation of the proposed service area could include a statement of commitment against withdrawal which would be given weight by the commission if detachment proceedings were later commenced.

BZ:bjh
COUNTY OF ALAMEDA
OFFICE OF THE COUNTY ADMINISTRATOR
MEMORANDUM

June 20, 1983

TO: Richard Moore, County Counsel
FROM: Mel Hing, County Administrator
SUBJECT: Proposed County Paramedic Program

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Please provide a response to the above questions by June 24, 1983. In addition, please identify a member of your staff to work with the Board of Supervisors subcommittee should additional legal questions be raised.

Thank you for your assistance.

MH/AF:ep
3172C
Attachment
BOUNDARY DESCRIPTION
OF
COUNTY SERVICE AREA
EM-1983-1 (EMERGENCY PARAMEDIC SERVICES)

All of that certain real property situated in the State of California, described as follows:

All of Alameda County, as said County is described in Section 23101 of the Government Code of the State of California.

EXCEPTING therefrom all of that certain territory lying within the corporate limits of the City of Alameda.

This description conforms to the requirements of the Local Agency Formation Commission of Alameda County.

H. A. FLERTZHEIM, JR.
DIRECTOR OF PUBLIC WORKS

By